

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 DHA-02 CU-02 CIAE-00 DODE-00 PM-05
H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01
SP-02 SS-15 ACDA-07 TRSE-00 NSCE-00 SSO-00
USIE-00 INRE-00 OIC-02 IO-13 /079 W
-----086110 262109Z /64

O R 261932Z JUL 77
FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC IMMEDIATE 1718
INFO AMEMBASSY BONN
AMEMBASSY LONDON
AMEMBASSY MOSCOW
USMISSION NATO
AMEMBASSY PARIS
AMEMBASSY ROME

C O N F I D E N T I A L BELGRADE 5034

DEPT FOR EUR/RPM, EUR/SOV

FROM USDEL CSCE

E.O. 11652: GDS
TAGS: CSCE
SUBJECT: BELGRADE CSCE: JULY 26

REF: BELGRADE 4978 (NOTAL)

SUMMARY: NEUTRAL NON-ALIGNED (NNA), WITH SWITZERLAND,
SWEDEN TAKING LEAD, INTRODUCED AN INFORMAL "NON-PAPER"
JULY 26 WHICH IS AIMED AT RESOLVING ALL REMAINING OUTSTAND-
ING ISSUES. SOVIETS REFRAINED FROM COMMENT IN TWO
ABBREVIATED PLENARIES INDICATING THAT THEY WOULD, HOWEVER,
BE PREPARED TO ENGAGE IN INFORMAL DISCUSSIONS JULY 27.
THREE OTHER WARSAW PACT DELS WHICH ASKED FOR CLARIFICATIONS
INDICATED SOME INITIAL DISSATISFACTION WITH KEY PRO-
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VISIONS. ROMANIANS EXPRESSED UNHAPPINESS WITH NEW NNA
FORMULATION ON DURATION. END SUMMARY.

1. NEW NNA PAPER (TEXT BY SEPTTEL) TREATS ALL UNRESOLVED
AGENDA AND ORGANIZATIONAL ISSUES IN MANNER FORESEEN REFTTEL.
SWISS AND SWEDES TOOK LEAD IN EXPLAINING INDIVIDUAL PRO-
VISIONS AND CALLING FOR COMPROMISES BY ALL PARTIES.

SOVIETS EMPLOYED SAME TACTIC AS WHEN NNA INTRODUCED THEIR FIRST COMPREHENSIVE PACKAGE PROPOSAL EARLIER THIS MONTH. THEY WITHHELD COMMENT, KEEPING THEIR OPTIONS OPEN, AND LET POLISH, BULGARIAN, AND CZECH DELS ASK SPONSORS SERIES OF QUESTIONS.

2. THOSE QUESTIONS FOCUSED PRIMARILY ON TWO ASPECTS OF PAPER: A) WHETHER NNA PAPER ENVISAGES THAT SUBSIDIARY WORKING BODIES MUST CONCLUDE THEIR WORK BY DECEMBER 9 AT LATEST; B) WHETHER ONE-MONTH RESUMED SESSION OF MEETING IN 1978 WAS ONLY POSSIBLE EXTENSION OR WHETHER MEETING WOULD CONTINUE AFTER FEBRUARY 15 IF CONSENSUS HAD STILL NOT BEEN REACHED ON CONCLUDING DOCUMENT.

3. SWISS AND SWEDES RESPONDED THAT SUBSIDIARY WORKING BODIES WOULD CONCENTRATE IN LAST WEEK OR SO OF THEIR EXISTENCE ON DRAFTING REPORTS TO PLENARY. THESE REPORTS WOULD COVER BOTH AGREED AND UNAGREED MATERIAL, AND SUBSIDIARY WORKING BODIES WOULD BE EXPECTED TO TERMINATE THEIR WORK BY DECEMBER 9. THEY SAID THAT IF IT WAS NOT POSSIBLE TO REACH CONSENSUS BY MID-FEBRUARY ON A SUBSTANTIVE CONCLUDING DOCUMENT, PLENARY WOULD HAVE TO LOWER ITS SIGHTS AND TRY TO AGREE ON A BRIEFER, FACTUAL DOCUMENT THAT WOULD PERHAPS HAVE DECISION ON TIME AND PLACE OF NEXT MEETING AS ONLY SUBSTANTIVE PROVISION. SWEDISH REP SAID EXPLICITLY THAT IF MEETING HAD NOT ADOPTED CONCLUDING DOCUMENT BY CONFIDENTIAL

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FEBRUARY 15 IT WOULD REQUIRE CONSENSUS TO CONTINUE FOR ANY ADDITIONAL TIME.

4. ROMANIAN REP OBJECTED TO REQUIREMENT THAT ALL NEW PROPOSALS MUST BE INTRODUCED BY FOURTH WEEK OF MAIN MEETING. HE SUGGESTED THAT THIS BE EXPRESSED AS A RECOMMENDATION. HE ALSO ASKED NNA SPONSORS TO CLARIFY HOW THEY ENVISAGED SEPARATION BETWEEN THOROUGH EXCHANGE OF VIEWS AND CONSIDERATION OF CONCRETE NEW PROPOSALS AS OUTLINED IN DRAFT CHAIRMAN'S STATEMENT ON ORGANIZATIONAL POINT 3 WOULD ACTUALLY HAPPEN IN SUBSIDIARY WORKING BODIES.

5. ROMANIAN REP SAID THAT NEW NNA FORMULATION ON DURATION (AS PREVIOUS NNA PROPOSAL ON THIS POINT) WAS INADEQUATE. HE PROPOSED THAT LANGUAGE ON TERMINATION OF SUBSIDIARY WORKING BODIES BE DELETED AND THAT KEY FINAL PROVISIONS BE AMENDED AS FOLLOWS: "EVERY EFFORT WILL BE MADE BY MEETING TO HAVE THE CONCLUDING DOCUMENT AGREED UPON NOT LATER THAN 15 DECEMBER 1977. IF BY THAT DATE THIS IS NOT ACCOMPLISHED, THE MEETING IS SUSPENDED AND WILL BE RESUMED ON 16 JANUARY TO COMPLETE ITS WORK AS RAPIDLY AS POSSIBLE. IT WILL, HOWEVER, NOT END ITS

WORK WITHOUT HAVING ADOPTED A CONCLUDING DOCUMENT AND WITHOUT HAVING FIXED THE DATE AND PLACE OF THE NEXT SIMILAR MEETING."

6. PLENARY ADJOURNED AFTER SOVIETS INDICATED DURING LONG COFFEE BREAK THAT THEY WOULD NOT BE PREPARED TO ENGAGE IN INFORMAL TALKS UNTIL JULY 27.

7. SOVIETS HAVE, HOWEVER, INDICATED INFORMALLY TO SEVERAL WESTERN DELEGATIONS THE POINTS IN THE NEW NNA PAPER WHICH THEY WISH TO CHANGE, BUT ON SEVERAL OF THESE POINTS REPORTS OF THEIR PREFERENCES DIFFER. WITH REGARD TO THE QUESTION OF DURATION THEY HAVE REPEATED TO AT LEAST THREE WESTERN DELEGATIONS, INCLUDING OURSELVES, THE SAME PROPOSED CHANGE TO THE FINAL SENTENCE OF THE NEW NNA POINT 13.
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SOVIETS PROPOSE TO DELETE THIS FINAL SENTENCE AND SUBSTITUTE THE FOLLOWING: "THE MEETING WILL CONCLUDE NOT LATER THAN 15 FEBRUARY 1978 WITH THE ADOPTION OF A CONCLUDING DOCUMENT, INCLUDING THE DATE AND PLACE OF THE NEXT SIMILAR MEETING". MOST ALLIES AND NEUTRALS CONSIDER THIS FORMULATION VERY CLOSE TO THE NEW NNA FORMULATION.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: COLLECTIVE SECURITY, NONALIGNED NATIONS, MEETING AGENDA
Control Number: n/a
Copy: SINGLE
Sent Date: 26-Jul-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977BELGRA05034
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770266-1094
Format: TEL
From: BELGRADE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770720/aaaaaqyw.tel
Line Count: 143
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: ee010e64-c288-dd11-92da-001cc4696bcc
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 BELGRADE 4978
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 21-Mar-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1753641
Secure: OPEN
Status: NATIVE
Subject: BELGRADE CSCE: JULY 26
TAGS: PARM, YO, SZ, SW, CSCE
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/ee010e64-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009